



Security Council

Forty-ninth Year

Provisional

3397th Meeting

Thursday, 30 June 1994, 8.25 p.m.

New York

President:	Mr. Al-Khussaiby	(Oman)
Members:	Argentina	Mr. Cardenas
	Brazil	Mr. Sardenberg
	China	Mr. Li Zhaoxing
	Czech Republic	Mr. Rovensky
	Djibouti	Mr. Olhaye
	France	Mr. Mérimée
	New Zealand	Mr. McKinnon
	Nigeria	Mr. Ayewah
	Pakistan	Mr. Marker
	Russian Federation	Mr. Vorontsov
	Rwanda	Mr. Abimana
	Spain	Mr. Martinez Salazar
	United Kingdom of Great Britain and Northern Ireland	Sir David Hannay
	United States of America	Mrs. Albright

Agenda

The question concerning Haiti

Report of the Secretary-General on the United Nations Mission in Haiti (UNMIH) (S/1994/765)

The meeting was called to order at 8.45 p.m.

Adoption of the agenda

The agenda was adopted.

The question concerning Haiti

Report of the Secretary-General on the United Nations Mission in Haiti (UNMIH) (S/1994/765)

The President: I should like to inform the Council that I have received letters from the representatives of Canada and Venezuela, in which they request to be invited to participate in the discussion of the item on the Council's agenda. In conformity with the usual practice, I propose, with the consent of the Council, to invite those representatives to participate in the discussion without the right to vote, in accordance with the relevant provisions of the Charter and rule 37 of the Council's provisional rules of procedure.

There being no objection, it is so decided.

At the invitation of the President, Mrs. Fréchette (Canada) and Mr. Tejera Paris (Venezuela) took places at the side of the Council Chamber.

The President: The Security Council will now begin its consideration of the item on its agenda.

The Security Council is meeting in accordance with the understanding reached in its prior consultations.

Members of the Council have before them the report of the Secretary-General on the question of Haiti, document S/1994/742, and the report of the Secretary-General on the United Nations Mission in Haiti, document S/1994/765.

Members of the Council also have before them document S/1994/776, which contains the text of a draft resolution submitted by Argentina, Canada, France, the United States of America and Venezuela.

I should like to draw the attention of members of the Council to document S/1994/686, which contains the text of a letter dated 7 June 1994 from the Permanent Representatives of Argentina, Canada, France, the United States of America and Venezuela to the United Nations addressed to the President of the Security Council.

It is my understanding that the Security Council is ready to proceed to the vote on the draft resolution before it. If I hear no objection, I shall put the draft resolution to the vote now.

There being no objection, it is so decided.

A vote was taken by show of hands.

In favour:

Argentina, Brazil, China, Czech Republic, Djibouti, France, New Zealand, Nigeria, Oman, Pakistan, Russian Federation, Rwanda, Spain, United Kingdom of Great Britain and Northern Ireland, United States of America

The President: There were 15 votes in favour. The draft resolution has been adopted unanimously as resolution 933 (1994).

I shall now call on those members of the Council who wish to make statements following the voting.

Mrs. Albright (United States of America): Tonight the Council has adopted a necessary resolution. As suggested by the Secretary-General in his report, the Council has decided that the United Nations must now prepare for a rapidly changing situation in Haiti. We can and must be ready to act to support a restored democratic Government in Port-au-Prince.

As all are aware, the humanitarian and human rights environment in Haiti has recently deteriorated. The cause of this deterioration is the refusal of the military authorities in Haiti to carry out their international obligations. Those military authorities must understand that the international community will not tolerate continued suppression of the Haitian people.

Tonight's resolution reaffirms the international community's determination to provide assistance to restore democracy in Haiti and rebuild the country. It also reaffirms our message to the military leaders: It is time now for them to go.

To reinforce this message, the United States has taken additional steps, increasing the pressure on the Haitian military and their supporters. My Government has recently imposed a ban on all United States flights to and from Haiti, frozen Haitian assets and revoked travel visas.

The United States calls on other Member States to adopt similar measures to tighten the noose around the neck of the Haitian military. Our action tonight acknowledges that the composition of the United Nations mission in Haiti must also change.

We welcome the Council's willingness to consider a strengthened United Nations mission. We look forward to the Secretary-General's reporting as soon as possible to the Council on specific means by which the United Nations mission can assist a restored democratic Government in Haiti to assure public order and ensure the protection of both the international presence and the legitimate Government of Haiti.

The military authorities cannot wait for or assume that the international community will turn away from the plight of the Haitian people. Their attempts to frustrate the deployment of the United Nations mission will not succeed. Rather, the international community will be resolute in its determination to return President Aristide and to restore the democracy and freedom of the Haitian people.

Mr. Sardenberg (Brazil): The Brazilian Government continues to follow the events in Haiti very closely. The military authorities in Port-au-Prince persist in their defiance of the will of the international community. Brazil strongly supports the role of the United Nations and of the Organization of American States (OAS) in assisting in the restoration of democracy in Haiti. It is a matter of great concern to us that, despite our efforts, the legitimate President, Jean-Bertrand Aristide, has not yet been able to return to power.

While we support the thrust of this resolution, which is a technical extension of the mandate of the United Nations Mission in Haiti (UNMIH), we would have preferred an extension for a period longer than one month. Sanctions against Haiti already imposed by the Council and by individual Member States would benefit from more time to be proven effective. The measures adopted by the United Nations and the Organization of American States have succeeded in putting strong pressure on the main target - the Haitian military authorities and their supporters. The Council should remain committed to the option chosen, while keeping under constant review the humanitarian situation.

In view of the far-reaching implications and the serious challenge it is likely to face, the question of a possible reconfigured and strengthened UNMIH should be addressed in a careful way, once we have received the

report of the Secretary-General requested by this resolution.

It is our strong belief that any decision regarding a modification in the original mandate of UNMIH should be carried out within the framework of a multilateral effort aimed at assisting the legitimate Government and the Haitian people in the transition period towards a normal life under constitutional rule. The presence of a reconfigured UNMIH would thus assist the Government of President Jean-Bertrand Aristide. We are looking forward to receiving the report to be presented by the Secretary-General, and we will be ready to continue to work with all delegations in an open, transparent and constructive way.

Mr. Vorontsov (Russian Federation) (interpretation from Russian): The Russian delegation has joined the consensus on the question of the United Nations Mission in Haiti (UNMIH). But at the same time, we do have questions with regard to this mission. These relate in particular to specific recommendations regarding the strength, composition, cost and duration of the future activities of this mission.

The listing of the problems that are proposed for inclusion with this recommendation also gives rise to problems in our mind. As one of the major contributors of the United Nations, we are also going to approach with great care the question of the financing of the measures proposed by the Secretary-General.

We also understand that the current resolution does not provide a basis for any action whatever, except for the submission of a report, which is referred to in paragraph 3, without any preliminary decision by the Security Council on that score. We are grateful to the sponsors of the resolution for having taken that point into account in the resolution.

We would like to stress that we shall insist on answers to all these and similar questions and on the removal of our concerns during the future consideration of the report of the Secretary-General and any further extension of the mandate of the mission.

Mr. Cardenas (Argentina) (interpretation from Spanish): The Security Council has renewed for one month the mandate of the United Nations Mission in Haiti (UNMIH). The period of renewal, until the end of July, should be used constructively to define provisions concerning the renewal of the mandate and ensuring that

the mission has an expanded and reconstituted mandate, a course of action that my Government fully supports.

I should therefore like to reiterate the unequivocal position of Argentina in favour of the return of democracy to Haiti and the restoration of the Haitian constitutional executive in the person of President Jean-Bertrand Aristide.

We hope that the authorities who seek to hold power unlawfully in Haiti will finally understand that, in conformity with the will of the international community and the international commitments they have undertaken, the only choice before them is to withdraw from the power they have usurped and which they continue unlawfully to usurp.

Meanwhile, my Government, which has already contributed a naval vessel to help ensure the effectiveness of the economic sanctions imposed by this Council is of course prepared to give favourable consideration to possible participation in the United Nations force as expanded and reconfigured in accordance with its mandate.

In addition, we will continue working constructively within the relevant group of Friends of the Secretary-General on Haiti, directing our efforts towards the quest for a definitive and lasting solution to the Haitian crisis.

Mr. Li Zhaoxing (China) (*interpretation from Chinese*): The Chinese delegation is deeply concerned at the situation in Haiti. We note that the Secretary-General and his Special Representative, the Organization of American States (OAS) and other Latin American countries have made unremitting efforts for the political settlement of the Haitian problem. We hope these efforts on the part of the international community can contribute to the solution of the Haitian problem so that the Haitian people can enjoy life in peace.

The Chinese delegation has always supported the peace process in Haiti, and we urge the parties concerned to cooperate with the international community and the United Nations to implement effectively the Governors Island Agreement and the relevant resolutions of the Security Council in order to create conditions for the restoration of peace and stability in Haiti as soon as possible.

For various reasons, the United Nations Mission in Haiti (UNMIH) has so far not yet been deployed on the ground. This is, of course, a matter for concern for the international community. It is the view of the Chinese delegation that our first order of business is to take effective measures to deploy UNMIH as soon as possible, as authorized by Security Council resolution 867 (1993) so as to enable it to play its mandated role.

Accordingly, we support the Secretary-General's recommendation that the mandate of the United Nations Mission in Haiti (UNMIH) be extended, and we voted in favour of the draft resolution that has just been adopted.

Nevertheless, we must state emphatically that we have important reservations about the future expansion of the mandate and the scope of UNMIH provided for in the resolution. The Chinese delegation wishes to state clearly that its vote in favour of the resolution in no way implies that we are undertaking any obligations in advance in this respect.

The President: There are no further speakers. The Security Council has thus concluded the present stage of its consideration of the item on its agenda. The Council will remain seized of the matter.

The meeting rose at 9 p.m.



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President:	Mr. Al-Khussaiby	(Oman)
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	United States of America	Mrs. Albright

Agenda

The situation in Georgia

Report of the Secretary-General concerning the situation in Abkhazia, Georgia (S/1994/725)

The meeting was called to order at 9 p.m.

Adoption of the agenda

The agenda was adopted.

The situation in Georgia

Report of the Secretary-General concerning the situation in Abkhazia, Georgia (S/1994/725)

The President: The Security Council will now begin its consideration of the item on its agenda.

The Security Council is meeting in accordance with the understanding reached in its prior consultations.

Members of the Council have before them the report of the Secretary-General concerning the situation in Abkhazia, Georgia - document S/1994/725.

Members of the Council also have before them document S/1994/781, which contains the text of a draft resolution prepared in the course of the Council's prior consultations.

I should like to draw the attention of the members of the Council to document S/1994/732, which contains the text of a letter dated 21 June 1994 from the Permanent Representative of the Russian Federation to the United Nations addressed to the Secretary-General, transmitting the text of a letter of the same date from the Minister for Foreign Affairs of the Russian Federation addressed to the Secretary-General.

It is my understanding that the Council is ready to proceed to the vote on the draft resolution before it in document S/1994/781. If I hear no objection, I shall put the draft resolution to the vote now.

There being no objection, it is so decided.

A vote was taken by show of hands.

In favour:

Argentina, Brazil, China, Czech Republic, Djibouti, France, New Zealand, Nigeria, Oman, Pakistan, Russian Federation, Rwanda, Spain, United Kingdom of Great Britain and Northern Ireland, United States of America

The President: There were 15 votes in favour. The draft resolution has been adopted unanimously as resolution 934 (1994).

I shall now call on those members of the Council who wish to make statements following the voting.

Mr. Mérimée (France) (*interpretation from French*): My delegation is particularly satisfied that our Council was able to adopt today a resolution extending the mandate of the United Nations Observer Mission in Abkhazia (Republic of Georgia) within the limits of the strength authorized by previous resolutions, for a period ending on 21 July 1994.

This extension should enable the members of the Council, in the light of the information and recommendations that will be transmitted to us by the Secretary-General in his next report, to adopt within this period a resolution on the expansion and strengthening of UNOMIG.

It is in fact necessary that, together with the deployment of the force of the Commonwealth of Independent States (CIS) requested by the parties to maintain the cease-fire in Abkhazia (Republic of Georgia) and to facilitate the return of refugees and displaced persons, a new mandate be rapidly entrusted to UNOMIG to verify all aspects of the implementation of the agreement of 14 May 1994.

The Council will not be able to adopt a resolution to that effect until the Observer Mission and the CIS force have concluded the necessary arrangements concerning the coordination of their activities and until the parties have given the assurances that will guarantee full freedom of movement. My delegation expresses the hope that these conditions will be speedily fulfilled.

Mr. Vorontsov (Russian Federation) (*interpretation from Russian*): The Russian delegation supported the draft resolution on the extension of the mandate of the United Nations Observer Mission in Georgia (UNOMIG) on the basis of our consistent position of support for the active participation of the United Nations in the settlement of the Georgian-Abkhazian conflict. We also attach importance to the fact that the resolution focuses on the cooperation between UNOMIG and the CIS peace-making forces in the conflict zone.

As is known, the members of the Commonwealth of Independent States, acting on the basis of the provisions

of Chapter VIII of the Charter of the United Nations, and in response to a request by the parties, took the decision to introduce a collective force into the conflict zone for a period of six months. Naturally, the Security Council will be kept fully informed, in accordance with Article 54 of the Charter, of the size of such a force and of its activities. In the letter dated 21 June 1994 from the Minister for Foreign Affairs of the Russian Federation to the Secretary-General (S/1994/732, annex), stress is placed once again on the fact that the Commonwealth is anxious not to supplant the efforts of the United Nations towards the settlement of the conflict, but to help create the most favourable conditions for those efforts.

In our opinion, an important part of the resolution is without any doubt the positive attitude it reflects on the part of the Security Council towards the peace-making operations of the CIS, which have already begun. We have already said repeatedly that such support is necessary for everyone, and first and foremost for the Georgian and Abkhazian parties, which must understand that the international community cannot be indifferent to their fate.

Once again, I wish to say that deploying a peacemaking operation in the Abkhaz conflict zone was not of our choosing. Georgia, Russia and the other States of the Commonwealth of Independent States (CIS) were forced into it by the dangerous way in which the situation was developing, threatening further bloodshed, and by the absence over a period of several months of a positive response to the numerous requests by Georgia and Russia for the urgent dispatch to the conflict zone of a United Nations peace-keeping force.

The Security Council must not delay adopting a "substantive" resolution - the need for which no one doubts. At the same time, I must say frankly that we are not fully satisfied today. I shall not conceal that we counted on much greater support and understanding from our Security Council partners with respect to the peacemaking operation in Abkhazia. We feel there is no room in the Security Council for a double standard in approaching peacemaking operations. We expect the Security Council to provide no less genuine support for efforts to maintain peace in the Georgian-Abkhaz conflict zone than it does with regard to conflicts in other areas and on other continents.

Mr. Rovensky (Czech Republic): My delegation asked to speak in order to outline the reasons that led it, with some reluctance, to vote in favour of the resolution on the extension of the mandate of the United Nations

Observer Mission in Georgia (UNOMIG), which the Council has just adopted.

First of all, my delegation believes that the resolution is a purely technical one, and that as such it should have contained only provisions relating to the extension of the mandate of UNOMIG and references to the technical aspects of that Mission.

Secondly, my delegation also believes that the new element in the resolution, introduced originally by the Russian Federation, runs counter to the general understanding in the Security Council that the Council would be in a position to consider and pass judgement on the peace-keeping operation of the Commonwealth of Independent States (CIS) in Abkhazia, Georgia, only after it had received and deliberated upon the Secretary-General's substantive report on UNOMIG. That report, for which we asked the Secretary-General in a letter dated 16 June 1994 from the President of the Security Council (S/1994/714), should be available shortly and should address a number of important, and so far unclear, aspects of the peace-keeping operation in Abkhazia, Georgia, including the vital issue of coordination and cooperation between UNOMIG and the CIS peace-keeping forces.

Thirdly, we do not share the view held by some that the Council can, without due consideration and almost automatically, endorse or give its blessing to a peace-keeping operation without having all the facts available to it. We also consider it difficult to agree to the notion that different peace-keeping missions can be compared or that there exists an automatic linkage between them. In our view, each peace-keeping operation or mission is unique and has its own specifics. Only after we carefully examine and consider all aspects, both technical and political, can we reach a definitive and responsible opinion on the form and substance of the Council's reaction.

We believe that we will not reach that point with regard to the CIS operation in Abkhazia, Georgia, until we have had the opportunity to study in depth the awaited report of the Secretary-General.

I would like to underline that our position on this issue is not new and should be no surprise to any delegation around this table. During previous deliberations in the Security Council, both in formal meetings and in informal consultations, my delegation has several times voiced its strong preference for a classic

United Nations peace-keeping operation in Abkhazia, Georgia. In fact, my Government has strongly supported, and will strongly support, a United Nations role in settling the conflict in Georgia.

At the same time, my delegation has several times expressed its concern about the fact that many aspects of the CIS peace-keeping operation, including coordination and interaction with UNOMIG, have remained unclear and hazy. My delegation is fully aware of the latest developments in Abkhazia, Georgia, and of the fact that the CIS peace-keeping operation is actually under way. In fact, my delegation was ready to reflect these developments in an appropriate fashion in the resolution we have just adopted.

Because of intensive discussions in the Security Council on the draft resolution on UNOMIG, another important draft resolution, that on Haiti, was for a time virtually put on hold. With that in mind, and with a view to supporting consensus in the Security Council, my delegation decided, with the above-mentioned reservations, to support the draft resolution on Georgia.

The President: There are no further speakers. The Security Council has thus concluded the present stage of its consideration of the item on its agenda.

The meeting rose at 9.15 p.m.